

# **Up- and Downstream Linkages in the Mineral Value Chain**

# Mineral Value Chain Opportunities

TIPS- Industrialisation and the Mining Economy, Paul Jourdan, UJ, June 2016



# Resource Endowment: Blessing or Curse?



Could be a curse (Dutch Disease, corruption, et al)
However, could be a blessing!



Minerals could provide wide-ranging opportunities to build inputs industries and to provide key mineral-based feedstocks into the rest of the economy

Or we could just be left with a hole in the ground and the negative enviro & socio-economic impacts of ghost towns







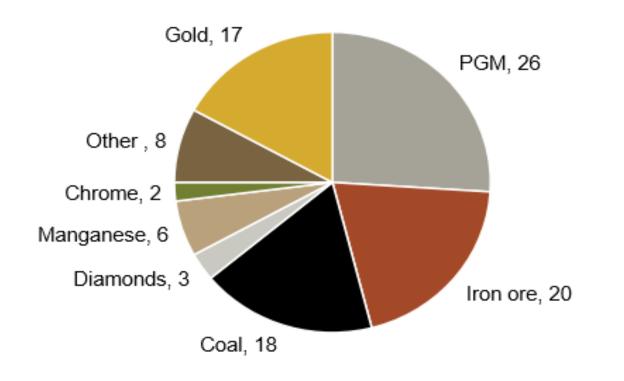


# Mining in South Africa

In 2014, the South African mining industry contributed:

- 7.6% to GDP
- Around 15% to FDI
- 20% of private investment
- 1,4 million jobs
- 25% of exports

#### Sector contributions to mining minerals exports in SA (2014)

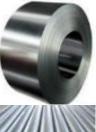


Source: Chamber of Mines estimates; StatsSA









#### **Upstream Linkages**

#### Supplier Industries:

- Manufacturing
- Chemicals
- Consumables (e.g. diesel, timber)
- Rail
- Port
- Electricity

#### Capital goods:

- · Equipment
- Machinery

### MINING

#### Exploration

Infrastructure development

Mine development and operating

Treatment (Washing – e.g. coal, sizing e.g. iron ore, smelting e.g. precious metals)

> Refining (Pure Gold, PGM, Ferro Alloys)

#### Direct Services:

Sidestream HRD/RDI

- Geological
- Engineering
- · Health and safety
- Education skills

#### Related Services:

- Financial services
- Banking
- Stock market (JSE)
- Auditing and consulting services
- Business services

# Downstream Linkages

#### Manufacturing

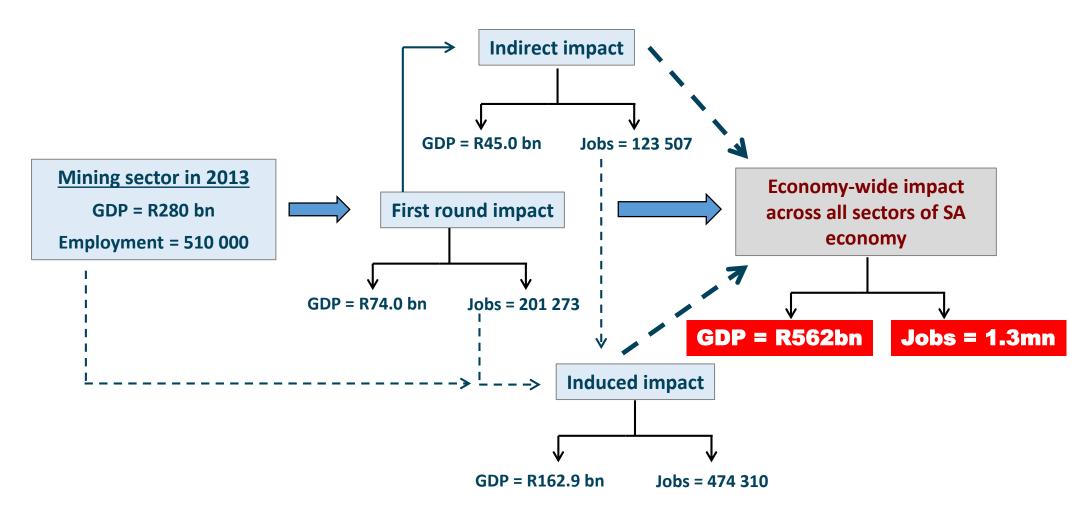
- Autocats
- Chemicals/liquids

- Steel/alloys - Jewellery

#### End consumer markets

Source: CoM 2015

# Mining sector importance in 2013: Economy-wide impact

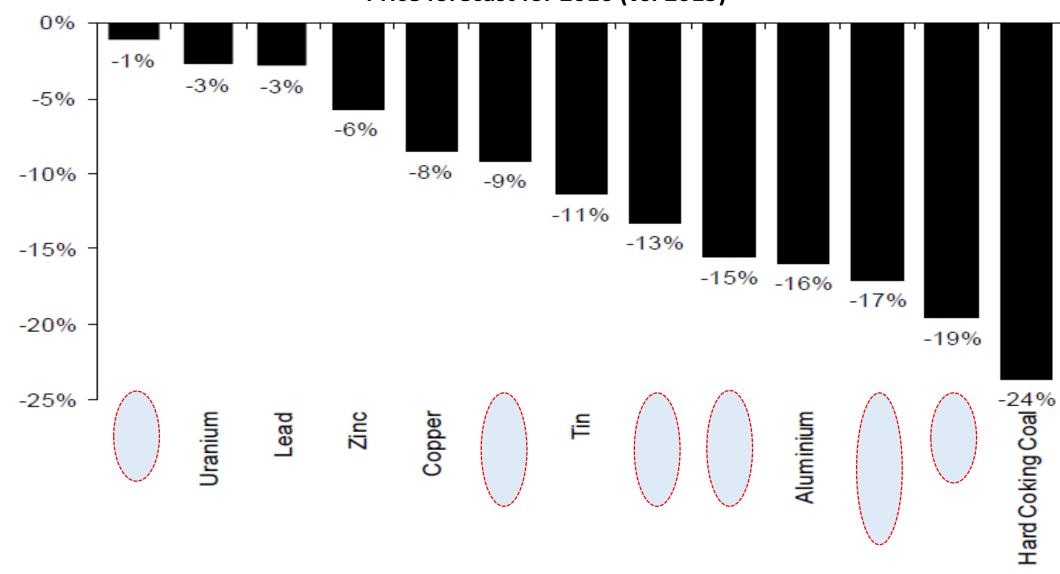


Source: IDC 2014



# Now for the bad news.....

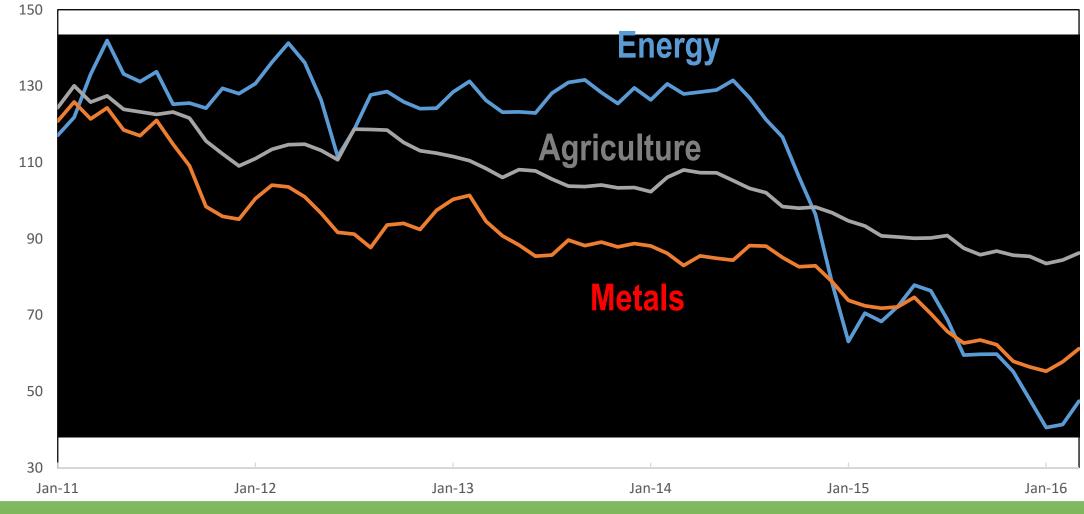








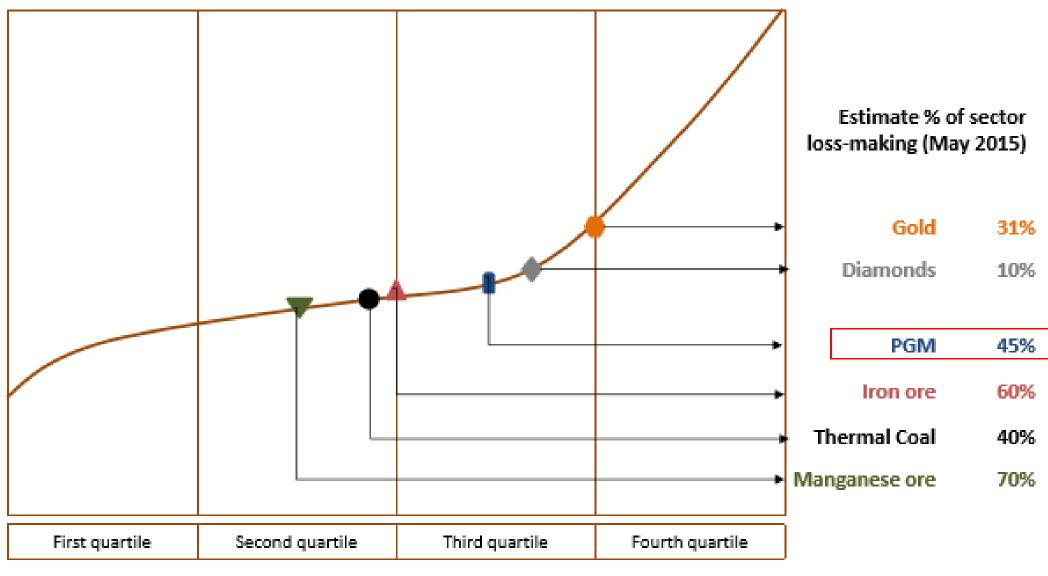
# Commodity Prices Index (2010=100, IMF)



Low commodity prices - ideal time to rethink our minerals regime!

### Illustrative SA commodity mining cost curve (2015)

Cash costs (\$)



Global cumulative production, ranked based on costs

Source: CoM 2015

# **AU: Africa Mining Vision (AMV)**

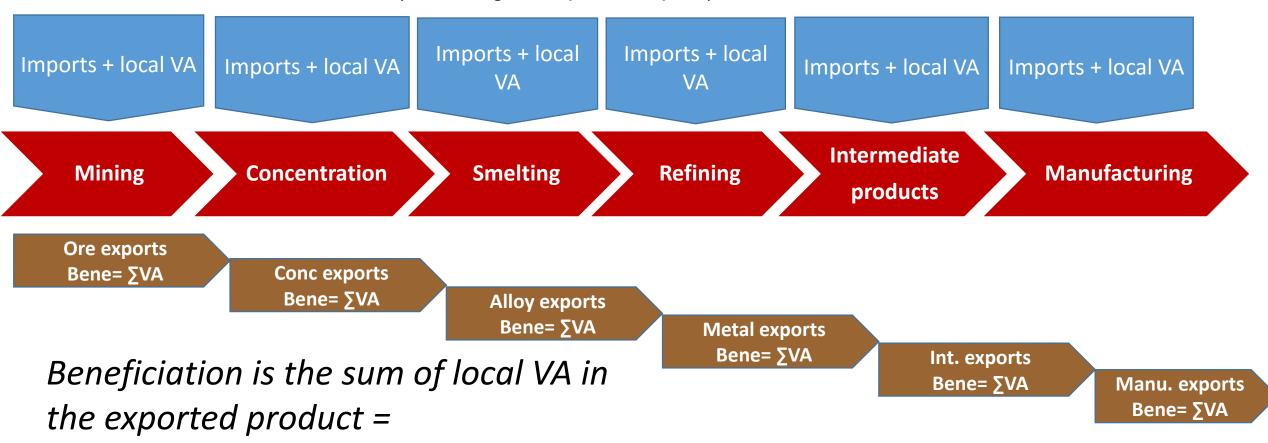
"Transparent, equitable and optimal exploitation of mineral resources to underpin broad-based sustainable growth and socio-economic development"

- "A knowledge-driven African mining sector that catalyses & contributes to the broad-based growth & development of, and is fully integrated into, a single African market through:
- > Down-stream linkages into mineral beneficiation and manufacturing;
- ➤ Up-stream linkages into mining capital goods, consumables & services industries;
- ➤ Side-stream linkages into infrastructure (power, logistics; communications, water) and skills & technology development (HRD and R&D);
- ➤ Mutually beneficial partnerships between the state, the private sector, civil society, local communities and other stakeholders; and
- >A comprehensive knowledge of its mineral endowment."

AMV recognises the critical importance of establishing the seminal mineral linkages, whilst the resource is still extant! [SA still to align to AMV]

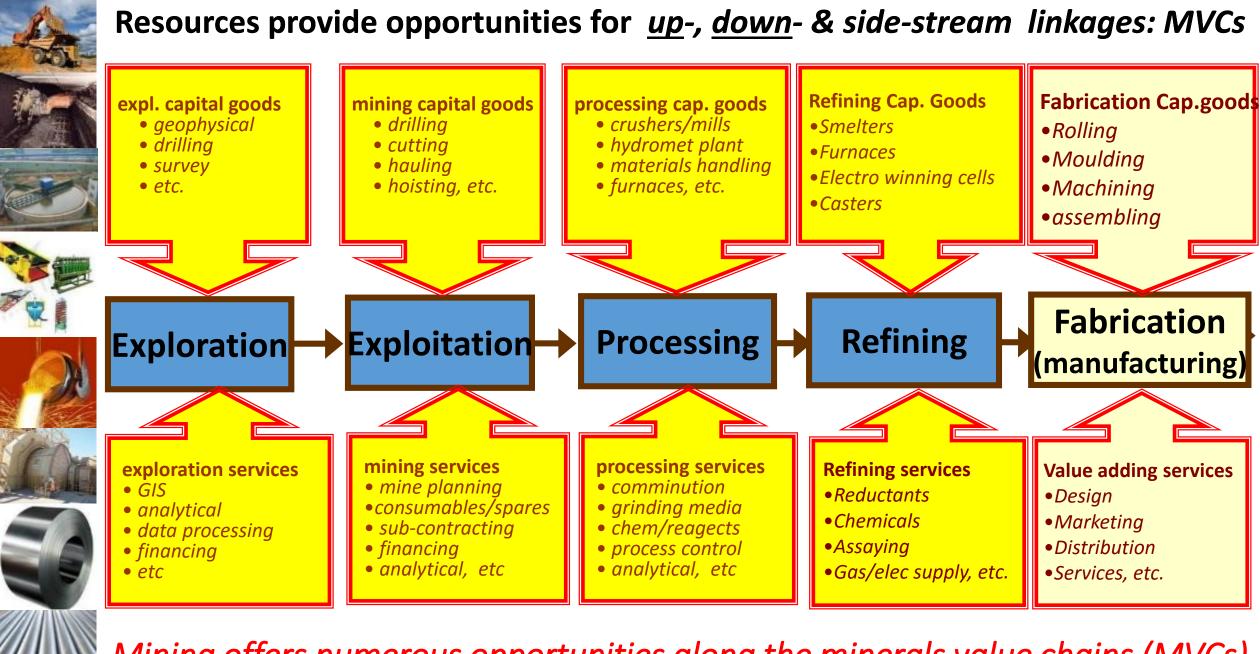
# What is Beneficiation?

- Narrow definition:
  - Value-added above a "base" state (ore, concentrate, metal/alloy)
- Broader definition:
  - Total domestic value-addition (excluding all imported inputs)



= both backward and forward linkages!

VA in all inputs plus the VA in the process.



Mining offers numerous opportunities along the minerals value chains (MVCs)



# Upstream/backward Linkages





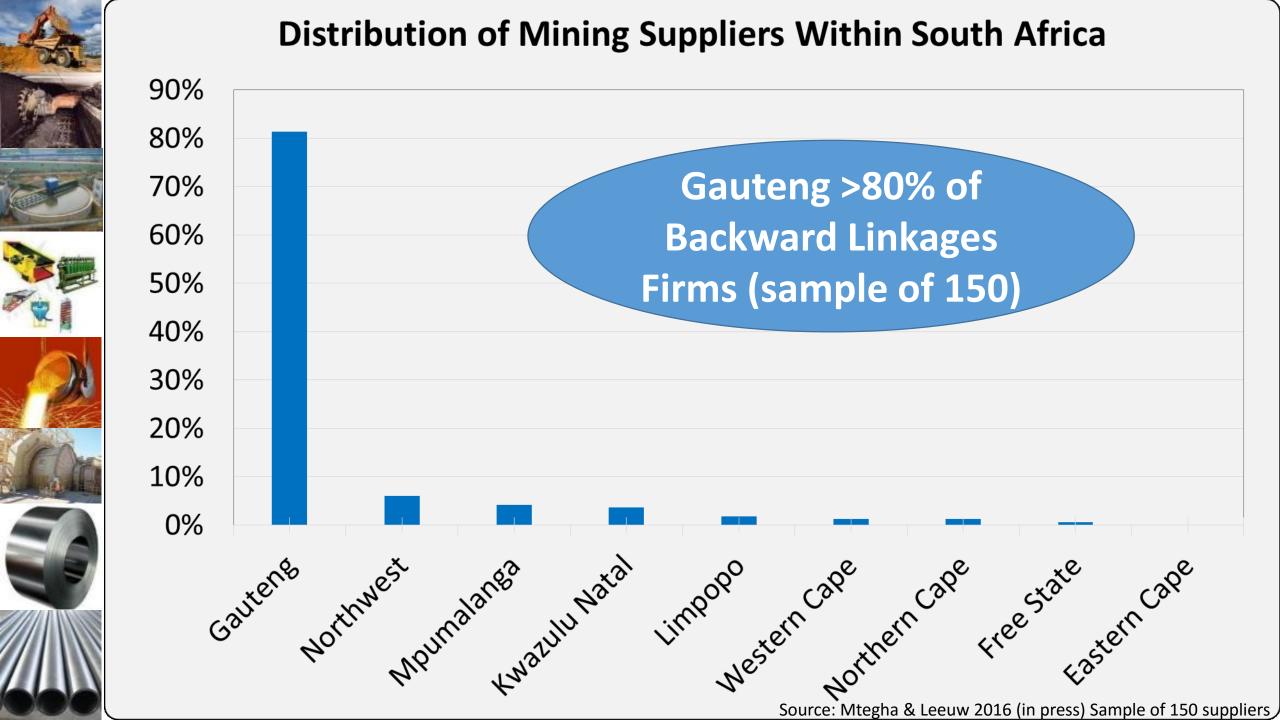




# Opex impact of a large platinum mine in NW Province (R mn 2011)

Province	\	<b>Vages</b>	Procurement	Total
Eastern Cape	0.1%	1.6	5.7	7-3
Freestate	0.8%	0.5	64.2	64.7
Gauteng	73-3%	16.9	6123.0	6139.9
Kwazulu/Natal	0.5%	0.5	43.1	43.6
Limpopo	0.6%	2.3	47.9	50.2
Mpumalanga	1.1%	0.4	88.1	88.6
Northern Cape	0.0%	0.5		0.5
North-West	22.9%	196.2	1721.9	1918.0
Western Cape	0.8%	0.0	66.4	66.4
		218.9	8160.4	8379.3

Source: Mike Solomon 2012



Where we are

# **SA Mining Methods**

Where we want to be

hanised

Heal\*\*

• R7

Modernisation could be roughly job neutral,

If the capital goods and services

are locally produced

(mining jobs lost ≈ supplier jobs gained)

**Challenge = Upstream opportunity?** 

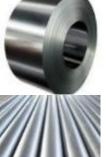
Enhanced imports

· Less portable skills

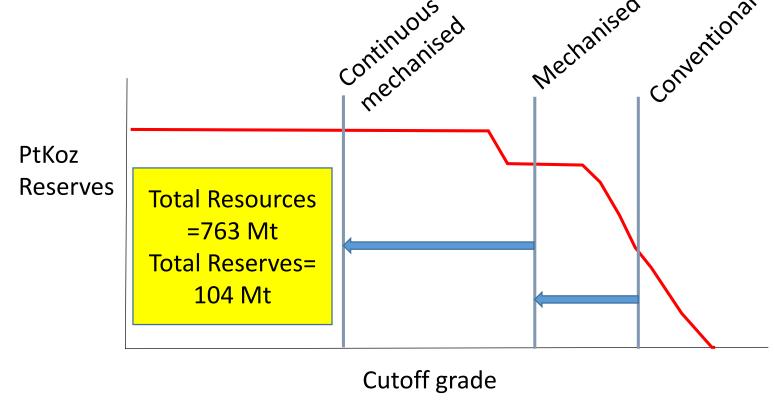








# Mechanisation & 24/7: Effect on cutoff grades & reserves: PGMs



#### What it means...

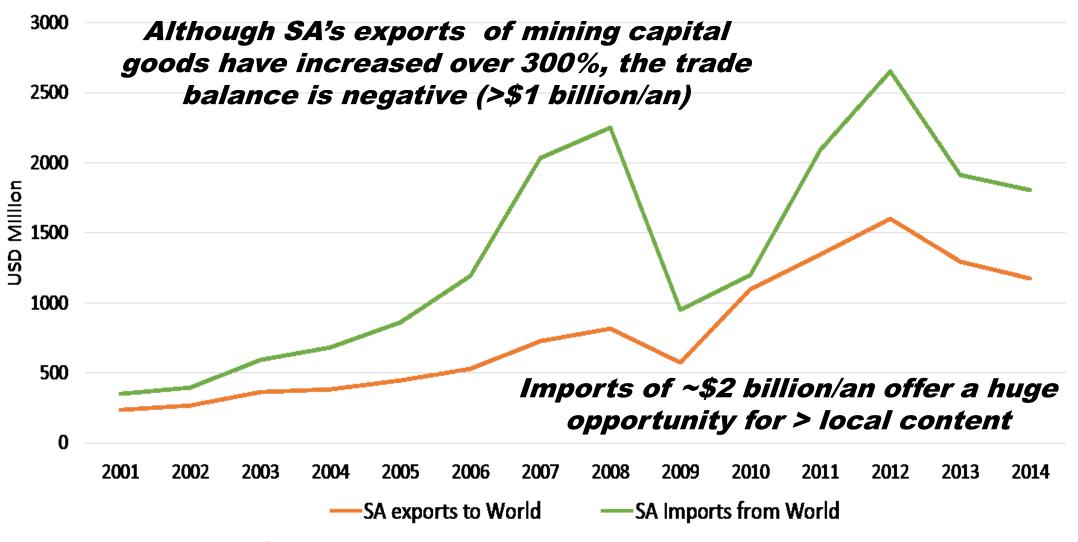
- Mechanisation restores profitability to >80%
  - Restores 11 years life
- 24/7 mechanisation restores profitability to >95%
  - Restores 15 years life

>60% of Mineral Reserves are currently uneconomic, at today's prices and costs, using conventional mining methods, resulting in sales, closures, capital curtailment & impairments.

PLUS, significant H&S improvement, multipliers, lateral migration, et al

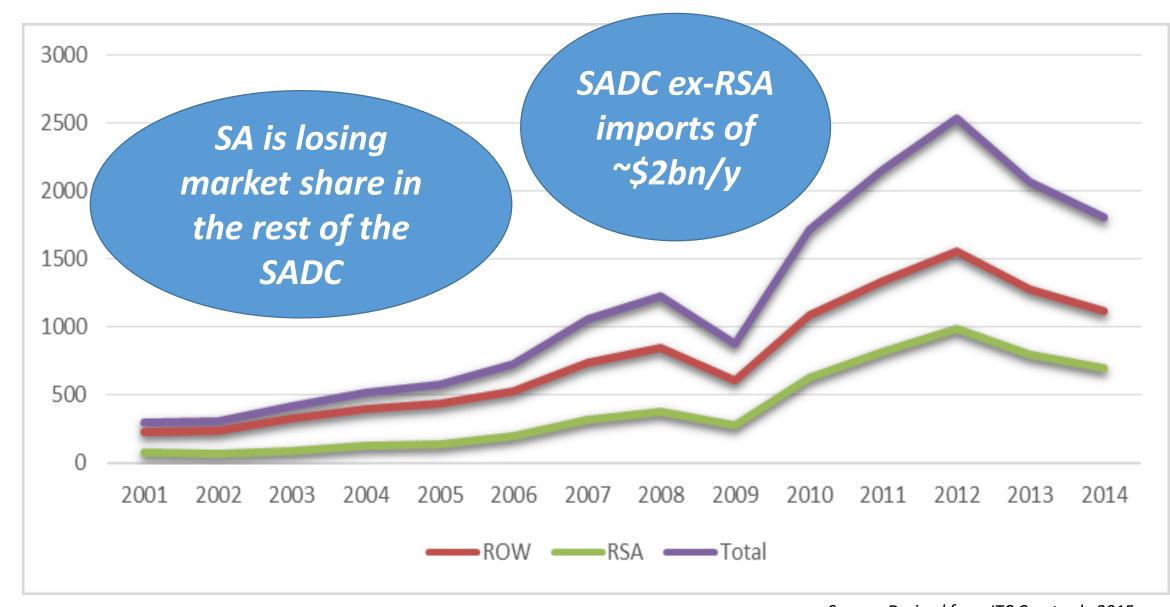


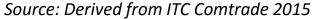




Data Source: ITC Trademap/Comtrade. Note: Data extracted using 6-digit HS codes and may therefore over-state values.

# SADC (ex-RSA) imports of select mining inputs from RSA and ROW (US\$mn)







# SADC Mines & Projects Pipeline... *many delayed due to slump*

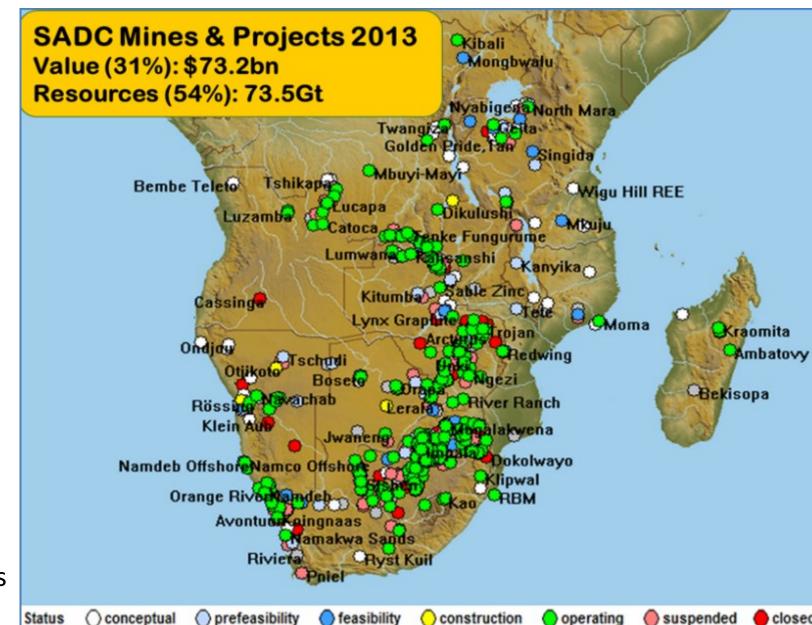
# 2013 > 700 SADC mines & projects:

### 367 operating mines in:

- South Africa (58%),
- Zimbabwe (14%),
- Zambia (7%) and
- DRC (7%).

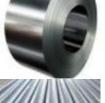
### 339 mineral development "projects":

- 194 conceptual projects,
- 48 at prefeasibility stage,
- 45 at feasibility stage,
- 14 under construction,
- 30 suspended projects with restart-up plans &
- 7 closed mines with plans to reopen..













## **SADC Mining Inputs Market (backward linkages)**

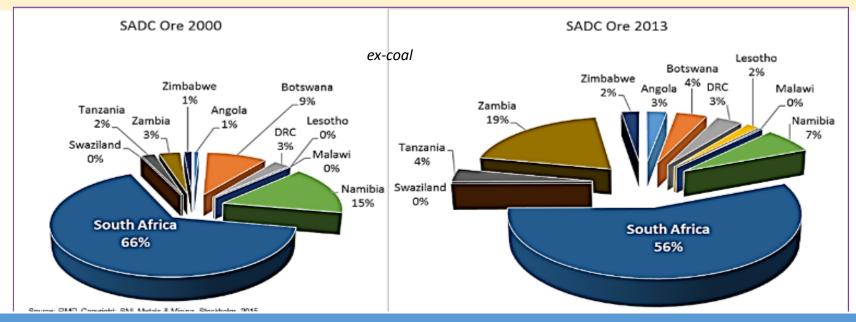
The SADC operating mines and projects provide a major opportunity (market) for the SADC mining and mineral processing inputs sector (imports of  $^{\sim}$ \$4bn/y).

Using tonnage of ore produced (ex-coal) as a proxy for inputs demand, the SADC offers double the EU mining inputs market (SADC >70% of Africa)!

Yet SADC mining capital goods are dominated by imports, particularly from the EU.

The backward mineral linkages are the most important to realise as they have numerous multipliers, lateral migration (into other sectors) and can outlive finite resources.

However, they are critically dependent on RDI capacity and high level STEM skills.



SA share in decline: Future market growth is in rest of SADC!







# Key backward linkages interventions

- 1) Mining Charter Procurement: Base on BEE local content & close "multinational supplier" & "BEE procurement fronting" loopholes;
- 2) Rebuild mining technology development capacity (<20% of 1994 demise of COMRO and exit of Mining Houses). Mining Charter minimum corporate spend on HRD & RDI in SA; *Fix the STEM skills schooling pipeline*
- 3) Establish a PPP to handle the shift from mining jobs to supplier jobs (reskilling, redeployment): CoM, Unions, State;
- 4) Build strong SA mining/processing supplier industries clusters: MEMSA & SAMPEC (inputs industry, CoM & DTI);
- 6) Realise the SADC market (regional-local content and VCF);
- 7) Progress the Mining Phakisa outcomes;



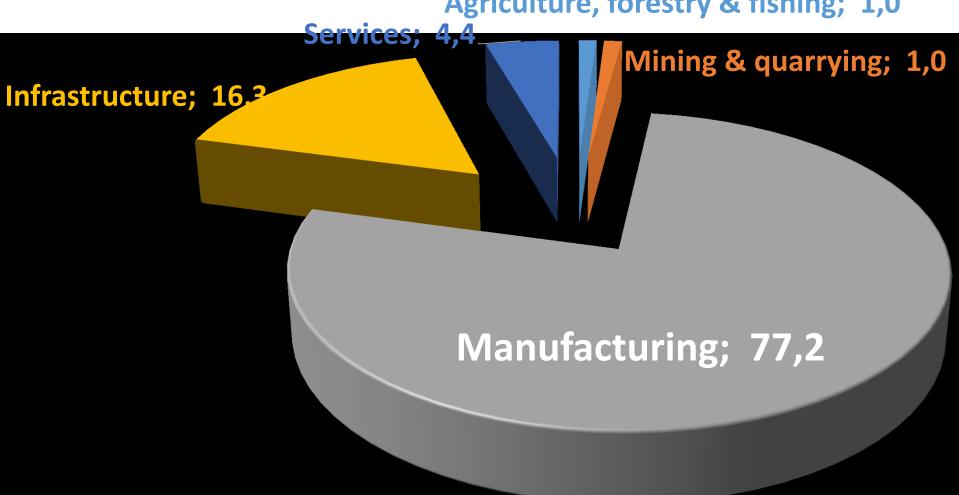
# Downstream/forward Linkages



# Mining products as intermediate inputs

DISTRIBUTION OF MINING INTERMEDIATE OUTPUT

Agriculture, forestry & fishing; 1,0



# Key Mineral-Based Feedstocks for Domestic Development: "strategic mineral feedstocks"

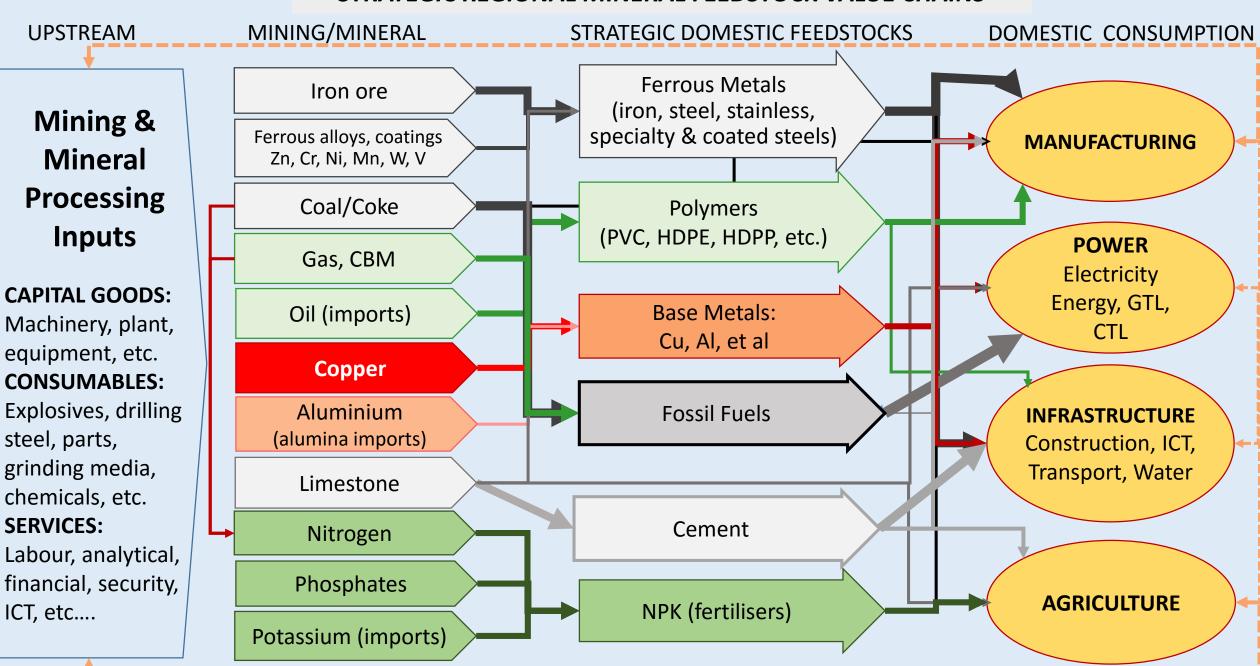
Manufacturing	Steel/alloys, polymers (from coal, HCs),				
	base metals				

Energy (electricity):	Coal, natural gas (and Cbivi, shale gas),		
	limestone		
Infrastructure:	Steel, copper, cement (from limestone,		

	gypsum, coal)		
Agriculture:	NPK: Nitrogen (from coal, gas), phosphate,		
	notocciumo conditionomo et al		

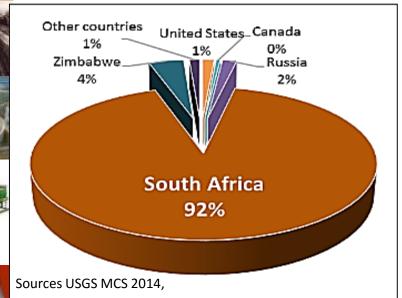
Each of these key strategic feedstocks require national (& regional) development strategies to ensure that they are supplied to downstream industries at export parity prices

#### STRATEGIC REGIONAL MINERAL FEEDSTOCK VALUE CHAINS

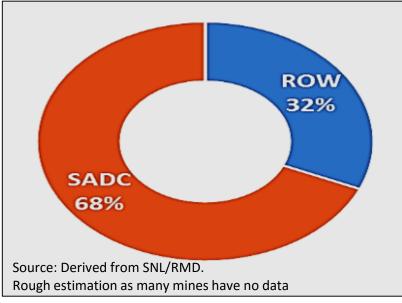


# SADC Potential Producer Power (PGMs, Diamonds & Co)

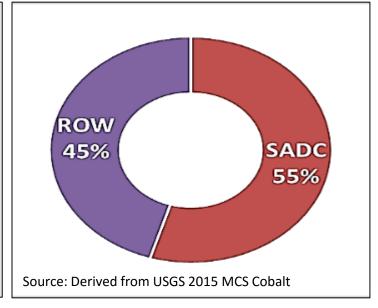




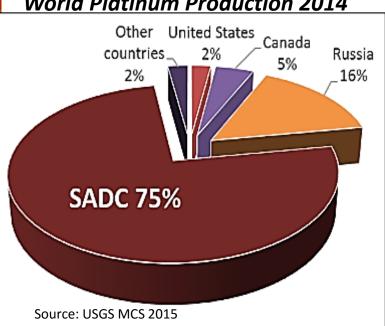
#### **World Diamond Resources 2013**



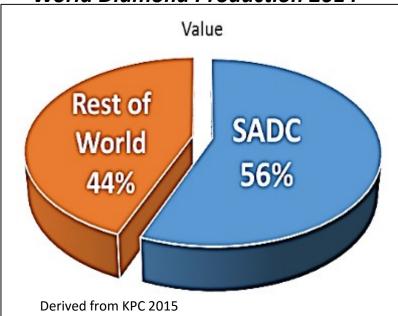
#### World Cobalt Reserves 2014



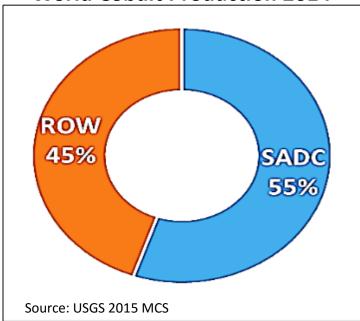
#### **World Platinum Production 2014**



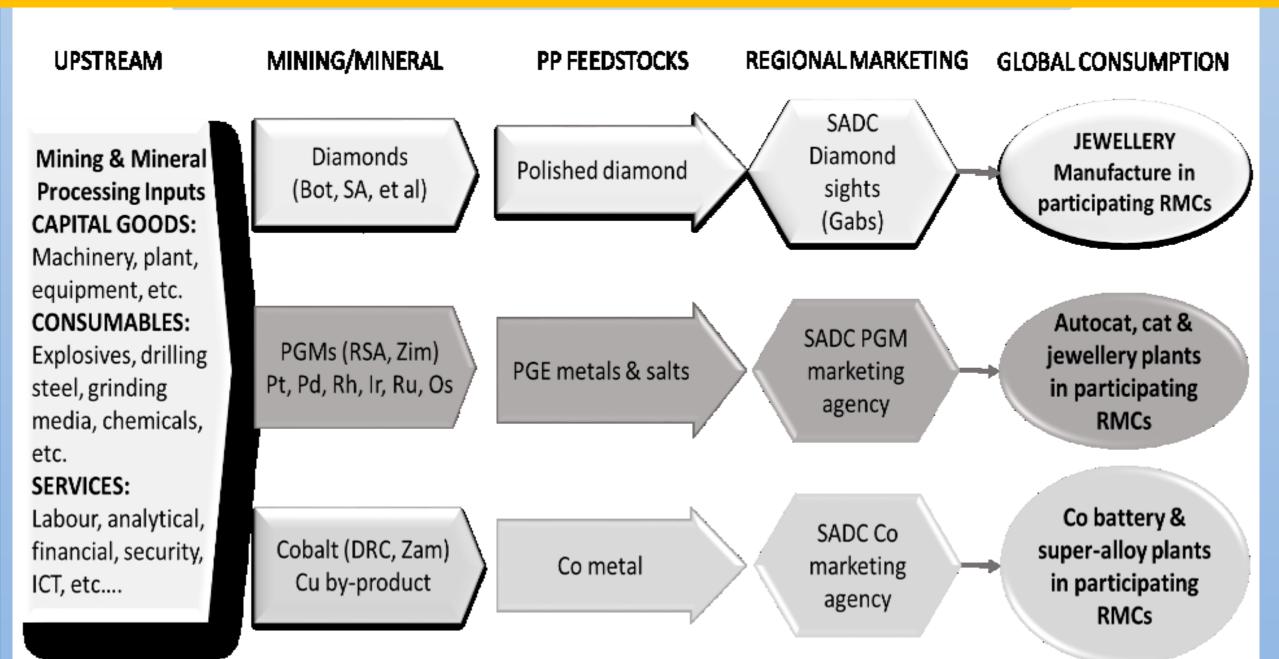
#### **World Diamond Production 2014**



#### **World Cobalt Production 2014**



# SADC: Potential Producer Power MVCs (fabrication for export)

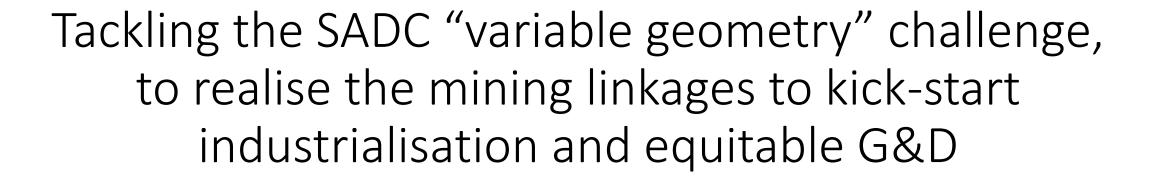




# **Conclusions: Downstream/forward mineral linkages**

- 1) Need to identify *strategic mineral feedstocks* into domestic sectors (manufacturing, infra., agric.) & competitive domestic prices (EPP):
- 2) SA Steel Crisis (vdB Pk, Vereeniging, HS&V, et al): Need plan to make plants competitive (recap)— DTI/EDD Steel Task Team;
- 3) Establish dedicated beneficiation SEZs ORTIA JMP, Springs PGM SEZ,
   Nqgura, R.Bay, S.Bay, et al;
  - 4) Develop a regional (SADC) strategic feedstocks strategy, with equalisation mechanisms, to stimulate downstream manufacturing, infra. & agriculture;
  - 5) Explore using (regional) potential producer power to stabilise prices and leverage downstream beneficiation;
  - 6) Regional Long-term Power Strategies SADC: low-cost & lower-carbon gas (Rovuma Basin gas, >150TCF, Congo Basin HEP >150GW);









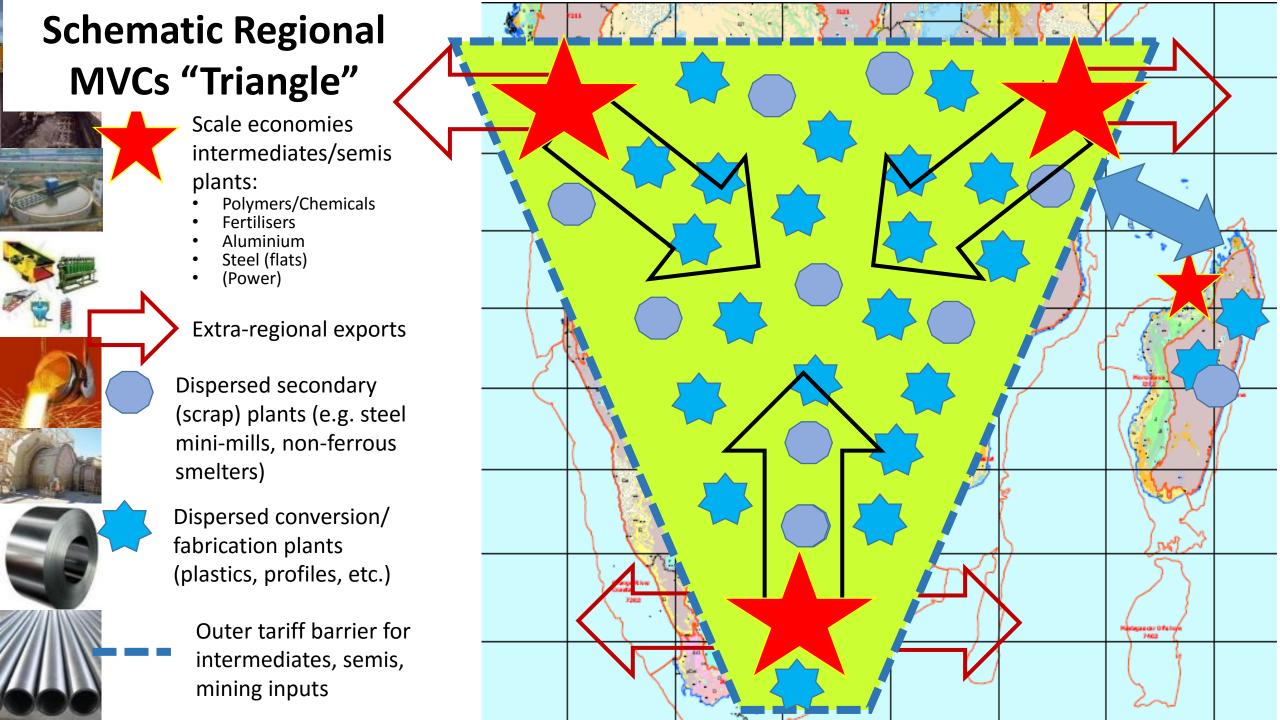
The "bambazonke" (industrial polarisation) obstacle can't be wished away – Needs to be compensated with "variable geometry instruments!

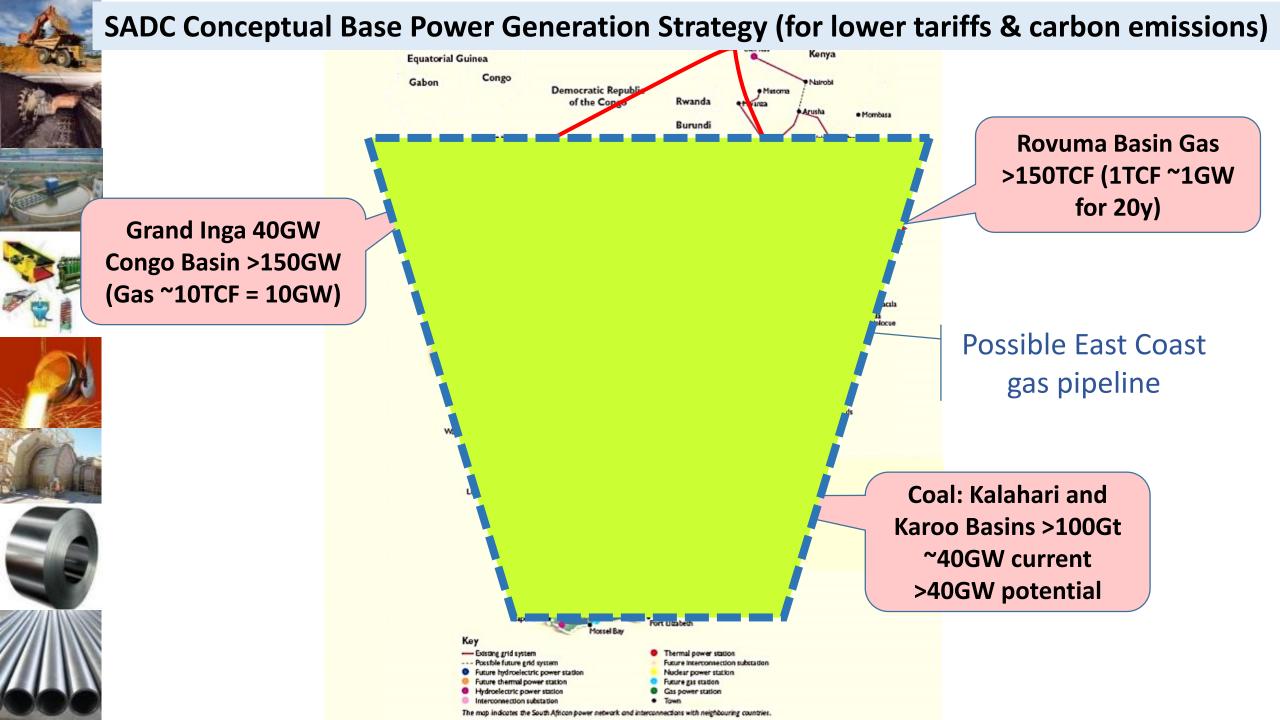


# Regional Downstream Key Mineral-based Feedstocks Strategy?

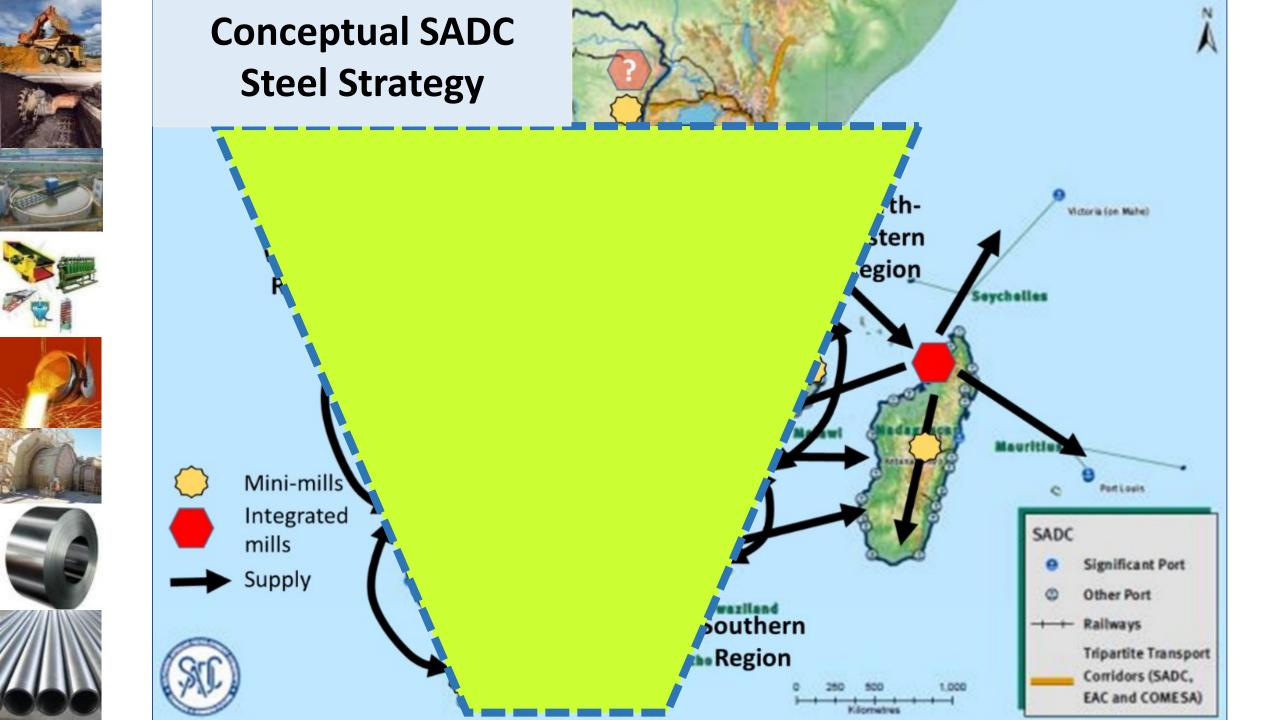
The EU started with a limited agreement in 1950 (Shuman Plan) for coal (energy & petrochems) and steel only – European Coal and Steel Community (ECSC) – then moved to greater integration in 1959 (Rome).

The development of a similar SADC Ferrous and Fossil Fuels Feedstocks plan (4FP) could be assessed. Such a plan could support the realisation of the regional market for critical feedstocks (econ-of-scale- outer tariff) at competitive prices through planned investments facilitated by a dedicated investment vehicle (VCF – SAMVADA)









**Conceptual SADC Fertiliser Strategy:** Plants located on resources



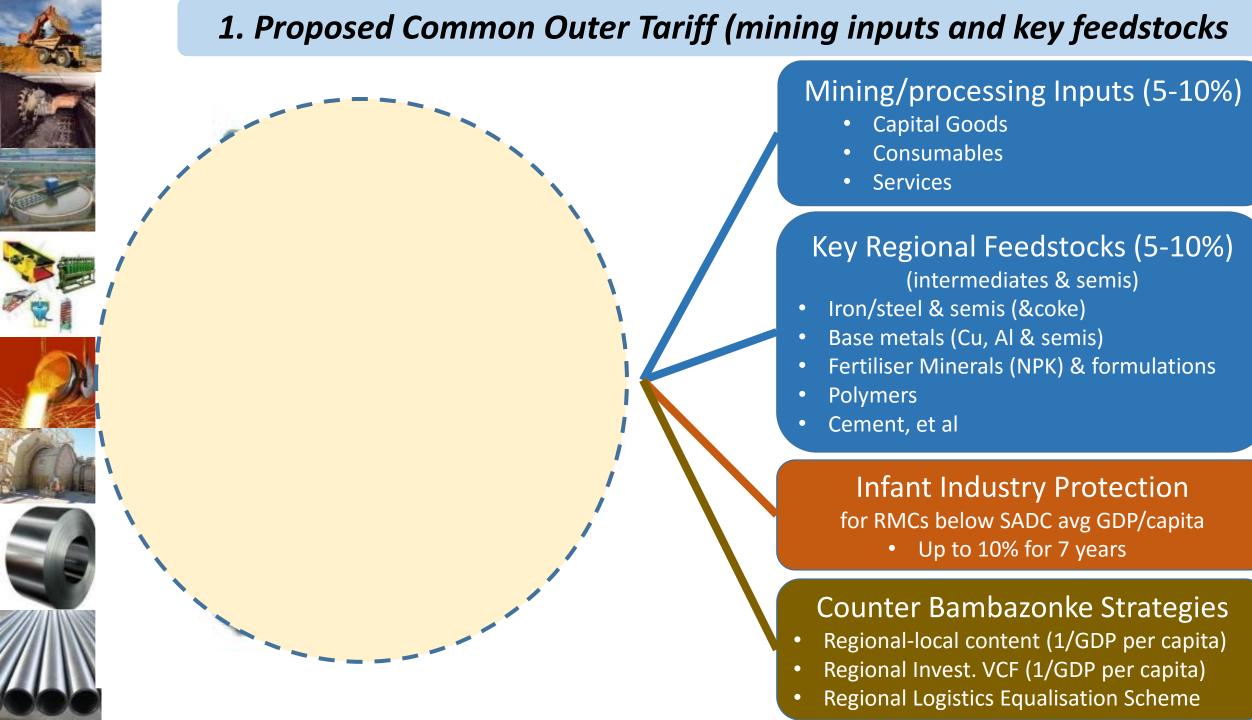
Meets potential





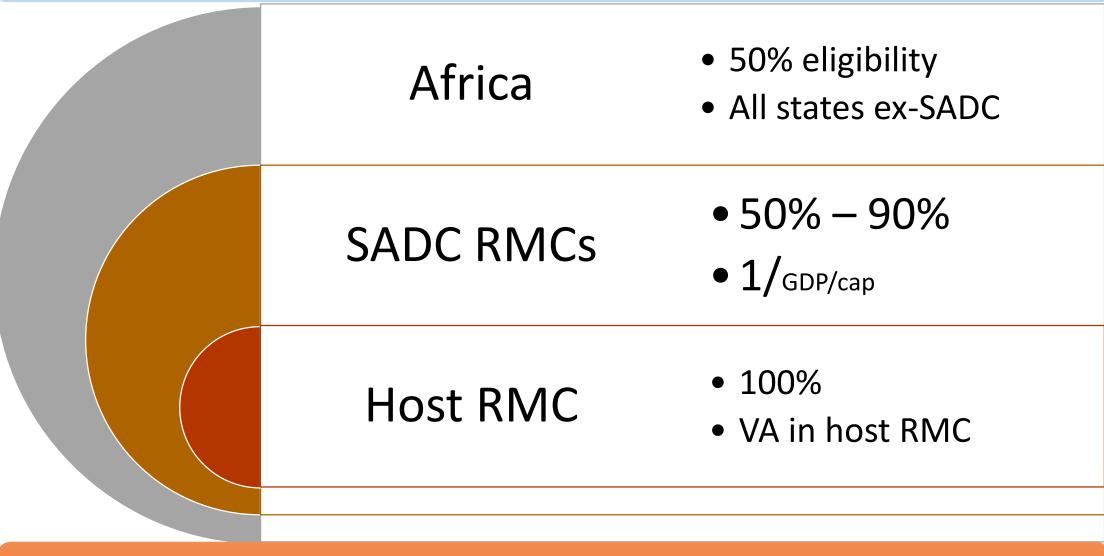
# Strategies to Realise the Huge REGIONAL MVC Opportunities

The whole is much greater than the sum of the parts!





## 2. Proposed Regional/Local Content (VA) Eligibility Weighting



Local/Regional content of 80% for services; 70% for consumables & 60% of capital goods would underpin the SADC inputs sector and dramatically reduce over-invoicing of costs

	RMC	GDP/cap	Relative Wealth 0- 100%	Relative Wealth 0-75% (VCF)	Relative Wealth 0%-40%	Relative Wealth 50%-90% (inputs)
200)		(2013 kUS\$)				
	Angola	5783	40%	30%	16%	66%
	Botswana	7315	23%	18%	9%	59%
	DRC	484	97%	73%	39%	89%
	Lesotho	1126	90%	68%	36%	86%
	Madagascar	463	97%	73%	39%	89%
W.	Malawi	226	100%	<b>75</b> %	40%	90%
	Mauritius	9478	0%	0%	0%	50%
	Mozambique	605	96%	72%	38%	88%
	Namibia	5693	41%	31%	16%	66%
	South Africa	6886	28%	21%	11%	61%
	Swaziland	3034	70%	52%	28%	78%
	Tanzania	913	93%	69%	37%	87%
	Zambia	1845	83%	62%	33%	83%
	Zimbabwe	953	92%	69%	37%	87%
	Seychelles*	16186	0%	0%	0%	50%
*Note: Seychelles excluded from weighting: GDP/cap outlier and no mining or minerals VA sector						



# 3. Proposed Regional VCF for back- & forward linkages

#### Proposed Southern African Mining VA Development Agency (SAMVADA) PPP

Objective: Equitable Regional MVC Development (combat Bambazonke effect)

#### Capitalisation of SAMVADA

All RMCs (% share of SADC Mining VA normalised by GDP/capita)

SADC Mining Firms (MIASA), Inputs suppliers, consumers (semis/intermediates producers). %VA

Portion of SADC outer tariff on semis/intermediates and inputs

Plus, DFIs, Multilaterals, Pension Funds, Donors, et al

# **SAMVADA VCF**

Funding of SADC inputs
projects and strategic
feedstocks projects: PFSs,
Equity & Debt
(inversely proportional to
GDP/capita (1/GDP/cap)

PFS Funding: 0-90%\* 1/GDPpc

Debt Funding: 0-90%\* 1/GDPpc

VCF Equity: 0-48%\* 1/GDPpc

Debt at LIBOR plus; Equity return target ≥ 10%

\* Enhanced 20% for >50% indigenous-owned projects





# 4. Proposed intra-SADC Mining Inputs/feedstocks Logistics Compensation Scheme?

- → To compensate for RMC mining inputs suppliers logistics cost (inputs and delivery) and key feedstock suppliers intra-SADC logistics costs greater than regional average;
- → To "level the playing field" for inputs producers and feedstocks consumers;
- → To ameliorate the bambazonke effect.

Regional average logistics cost (\$/t-km) for regional inputs (>65% R-LC\*) into resources inputs suppliers (ASIC)

1. SADC Mining & Processing Inputs Supplier (>65% R-LC\*)

2. SADC Key Feedstocks
Supplier (intermediates
& semis, >65% R-LC)

Regional average delivery cost (\$/t-km) for regional inputs & key feedstocks (>65% R-LC\*) to SADC customers (ASDC)

SADC mining & processing firms



Compensation: RMC avg. cost (\$/t-km) minus ASIC

(Average Suppliers Inputs Costs)

As SADC cost/tkm converge, scheme reduces

Compensation: RMC avg. cost minus ASDC

(Average s Suppliers Delivery Costs)

Funding: From Outer tariffs &/or mining inputs levy (<1%) in participating RMCs??

\*R-LC: Regional-Local Content 5 Regional Strategies: Regional Mining Inputs & Key Feedstocks

1. Realise the regional market: outer tariffs& intra-SADC free trade

To ameliorate the variable geometry of RMCs, need instruments that favour less developed RMCs!

4. REC Linkages
Logistics Equalisation
Logistics costs above
REC average

Fegional STEM skilling strategy/

2. Regional-Local Content R-LC credits at 50-90%, @ 1/GDPpc

3. REC Mining VA VCF
PFS, Debt & Equity @
1/GDPpc



# Realise the regional feedstocks and market to grow the minerals linkages

# Need a Regional Mining Vision (RMV)

# Thank you

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# Extra Slides









# Capital Equipment: SA market share in SADC

	Average (2012-2014) US\$ Bn	SA %
Botswana	1.22	67%
Madagascar	0.41	7%
Malawi	0.41	26%
Mozambique	1.79	40%
Namibia	1.48	67%
Tanzania	2.07	10%
Zambia	2.56	39%
Zimbabwe	1.31	47%
Angola	0.26	6%
DRC	0.54	48%

Source: Yedit Fessahaie 2016 (from COMTRADE)



# ....but losing out to competition (capital equipment)

	Exports to Zambia		Market share	
Product cluster	2014 (US\$ mn)	10 yr CAGR	2014	Change from 2004
Mineral processing equipment	45.7	11.7%	26.7%	-33.4%
Offroad special vehicles	104.5	12.9%	54.3%	-18.6%
Conveyor systems and others	8.2	20.5%	52.3%	-5.9%
Pumps and valves	79.2	13.8%	58.1%	-14.8%

Source: Yedit Fessahaie 2016 (from COMTRADE)



# Resource-based Industrialisation? Equitable Growth and Development (G&D) 3 broad trajectories:

### 1. "Normal" Regimes

(Most of Europe & Developmental states- PRC, Japan, Malaysia, et al)

Mainly indigenous capital

Strong Linkages dev.:

- >Fiscal (often thru' equity)
- >>Downstream VA
- >>Upstream (inputs)
- >Knowledge (STEM, RDI)
- Spatial (infrastructure)

Indigenous Development

### 2. Post-Colonial Regimes

(Most 3rd World states: ex-Euro-Imperial) WB "Free Mining" FIFA Mainly FDI (tax havens)

Poor linkages dev.:

- << Fiscal take (leakage)</li>
- << Downstream VA</li>
- < Upstream (inputs)</li>
- << Knowledge (STEM, RDI)</li>
- Poor Spatial (infrastructure)
   Low Indigenous Development

### 3. Conquistador Regimes

(Euro-Settler Colonies: US, Oz, Canada, L.America, etc) FIFA Settler Capital & FDI

Mixed linkages dev.: (> for invasions from N.Europe)

- ~<Fiscal and <SMCs (ideological)</li>
- ~Downstream VA
- >Upstream (inputs)
- >>Knowledge- imports/settlers
- Spatial (infrastructure)

Indigenous wipe-out

Inter-generational Equity (IGE)
High G&D (Growth &
Development) and high
industrialisation

Inter-generational <u>Inequity</u>
Low G&D, low skills/RDI and
negligible industrialisation
Cycle of poverty

Inter-generational <u>Settler</u> Equity (indigenous marginalisation & extermination)

Med-high G&D and indust.

African States broadly are on the #2, Post-Colonial (net dis-savings), trajectory Need to move to trajectory #1 -"Normal" Mineral Regimes WE MUST ALIGN OUR MINERAL REGIMES TO OPTIMISE TO REALISATION OF THE SEMINAL LINKAGES Inter-ge High G&

Equity ansation & anation)

n G&D and indust.

High G&L

Development) a.

industrialisation

nes



## GGDA ORTIA IDZ: Phase I -JMP

Details	Key Stakeholders	Aspects identified for collaboration / support	Status	Follow up / additional comments
This is Phase 1 of the Gauteng IDZ Programme located at OR Tambo International Airport. The project is a green field development, with bulk infrastructure construction currently underway and a skills development project also already underway over the last three years	Gauteng IDZ; EMM's Economic Development Department; EMM's Planning Department and the dti's SEZ Unit	<ul> <li>Approvals of Wayleaves</li> <li>Finalisation of services agreement</li> <li>Assistance in conducting land audit for pieces of land identified for the IDZ.</li> <li>Stakeholder Engagement with the Bonaero Park community</li> <li>Investment promotion of the IDZ/ Aerotropolis</li> </ul>	<ul> <li>Overall bulk infrastructure development plan is on track; Site handover scheduled March 2017</li> <li>Wayleaves and services agreement needs to be finalised before June 2016</li> <li>Political intervention required for Bonaero Park community</li> <li>Collaborative meetings with potential stakeholders being facilitated</li> </ul>	<ul> <li>The development plan is scheduled to start with storm water excavation on Bonaero Drive during the third week of March 2016. This cannot be done without approvals of wayleaves.</li> <li>Notifications were issued to the Bonaero Park community regarding the commencement of upgrading the Bonaero Drive, there is some resistance from the community regarding the GIDZ using the Bonaero drive as the entrance to the Precinct.</li> <li>The above issues might delay completion of bulk infrastructure for the JMP</li> </ul>